

that accepts out-of-State waste would remain exempt from the ban. States would also be allowed to set a State-wide percentage limit on the amount of waste that new or expanding facilities could accept. The limit can not be lower than 20 percent. Finally, States, under this bill, are also given the ability to deny the creation of either new facilities or the expansion of existing in-State facilities if it is determined that there is no in-State need for the new capacity.

My home State has tried to address this issue repeatedly on its own, without success. On January 25, 1999, a federal appeals court struck down as unconstitutional a 1997 Wisconsin law that prohibits landfills from accepting out-of-State waste from communities that don't recycle in compliance with Wisconsin's law. We are now examining options for limiting out-of-State trash in Wisconsin including: appealing the decision to the United States Supreme Court, which refused to hear an appeal of a similar Wisconsin case in 1995, passing new State legislation, or pursuing the option before us today—seeking specific authority from Congress to regulate trash from other States.

Wisconsin's law bans 15 different recyclables from State landfills. Under the law, communities using Wisconsin landfills must have a recycling program similar to those required of Wisconsin communities under Wisconsin law, regardless of the law in their home State. About 27 Illinois towns rely on southern Wisconsin landfills. Since the law took effect, waste haulers serving those communities have had to find alternative landfills for their clients, incurring higher transportation costs in the process. IL-based Waste Management Inc. and the 1,300-member National Solid Waste Management Association were the entities that challenged Wisconsin's law, arguing that the law violated the Interstate Commerce Clause.

By recycling, Wisconsin residents have reduced the amount of municipal waste heading to landfills. Since the State's previous out-of-State waste law was struck down by the appeals court in 1995, the amount of non-Wisconsin waste in Wisconsin landfills has tripled. When the law was in effect, 7.7 percent of the municipal waste in Wisconsin came from out of State. That has risen to more than 22.9 percent since the law was struck down. Though this legislation will not afford Wisconsin the ability to block garbage containing recyclables from our landfills, it will at least give my State the ability to address the overall volume of waste entering our State.

In 1995, I supported flow control legislation sponsored by the Senator from New Hampshire, Mr. SMITH, and drawn substantially from the work of the former Senator from Indiana, Mr. Coats. I have been shocked that the

Senate, which passed that bill by a significant majority vote of 94-6, has not taken up legislation to address this issue since that time, shocked until I examined the relationship between the interests opposing that legislation and political campaigns. According to the Center for Responsive Politics, in the 1998 election cycle, one of the interests that opposes flow control legislation, Waste Management Inc., contributed \$422,275 in soft money to the two major political parties—\$85,000 to the Democratic Party and \$337,275 to the Republican Party. Mr. President, the issue of interstate waste control effects my home State and 23 other States. For years States have been faced with the challenge of ensuring safe responsible management of out-of-State waste, and the need for State control is even more acute today than it was in 1995. Congress is the only body that can give the States the relief they need from being overwhelmed by a tidal wave of trash. We have not acted on a problem that effects nearly half of our States, and citizens are left to try to understand our inaction by following the money trail behind the trash truck.

We need to take prompt action on this matter, and I think this legislation is a good first step. I urge my other colleagues to consider lending this bill their support.

#### THE VERY BAD DEBT BOXSCORE

Mr. HELMS. Mr. President, at the close of business yesterday, Monday, June 28, 1999, the federal debt stood at \$5,600,865,929,234.63 (Five trillion, six hundred billion, eight hundred sixty-five million, nine hundred twenty-nine thousand, two hundred thirty-four dollars and sixty-three cents).

Five years ago, June 28, 1994, the federal debt stood at \$4,603,690,000,000 (Four trillion, six hundred three billion, six hundred ninety million).

Ten years ago, June 28, 1989, the federal debt stood at \$2,781,451,000,000 (Two trillion, seven hundred eighty-one billion, four hundred fifty-one million).

Fifteen years ago, June 28, 1984, the federal debt stood at \$1,506,943,000,000 (One trillion, five hundred six billion, nine hundred forty-three million) which reflects a debt increase of more than \$4 trillion—\$4,093,922,929,234.63 (Four trillion, ninety-three billion, nine hundred twenty-two million, nine hundred twenty-nine thousand, two hundred thirty-four dollars and sixty-three cents) during the past 15 years.

#### PERSONAL EXPLANATION

Mr. LIEBERMAN. Mr. President, on June 28, I was unavoidably detained due to inclement weather which prevented my flight from taking off in Hartford, CT. Had I not been delayed, I would have voted "no" on all four cloture votes, numbers 184, 185, 186, and 187.

#### EXPLANATION OF MISSED VOTE

Mr. DODD. Mr. President, on Monday June 28, 1999, I was not present during Senate action on rollcall vote No. 184, a motion to invoke cloture on S. 1233, the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2000, because my flight was delayed by inclement weather.

Had I been present for the vote, I would have voted "no."

#### CORRECTION TO THE RECORD

In the RECORD of June 24, 1999, on page S7590, the introduction of S. 1280, a bill to terminate the exemption of certain contractors, and other entities from civil penalties for violations of nuclear safety requirements under Atomic Energy Act of 1954, and for other purposes, was incorrectly attributed to Mrs. BOXER. The permanent RECORD will be corrected to reflect the following:

By Mr. BRYAN:

S. 1280. A bill to terminate the exemption of certain contractors and other entities from civil penalties for violations of nuclear safety requirements under the Atomic Energy Act of 1954; to the Committee on Environment and Public Works.

#### MESSAGE FROM THE PRESIDENT

A message from the President of the United States was communicated to the Senate by Mr. Williams, one of his secretaries.

#### EXECUTIVE MESSAGE REFERRED

As in executive session the Presiding Officer laid before the Senate a message from the President of the United States submitting a treaty which was referred to the Committee on Foreign Relations.

#### REPORT ON THE NATIONAL EMERGENCIES WITH RESPECT TO THE FEDERAL REPUBLIC OF YUGOSLAVIA (SERBIA AND MONTE-NEGRO) AND KOSOVO—MESSAGE FROM THE PRESIDENT—PM 43

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Banking, Housing, and Urban Affairs.

*To the Congress of the United States:*

As required by section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c) and section 204(c) of the International Emergency Economic Powers Act (IEEPA), 50 U.S.C. 1703(c), I transmit herewith a 6-month periodic report on the national emergency with respect to Yugoslavia (Serbia and Montenegro) as declared in Executive Order